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8 *Pro Se* Petitioners

9  
10 **UNITED STATES DISTRICT COURT**  
11 **NORTHERN DISTRICT OF CALIFORNIA**  
12 **OAKLAND DIVISION**

13 **IN RE:**  
14 **PETITION OF JENNIFER GRANICK AND**  
15 **RIANA PFEFFERKORN TO UNSEAL**  
16 **TECHNICAL-ASSISTANCE ORDERS AND**  
17 **MATERIALS**

MISC. CASE NO.: 16-mc-80206-KAW  
**PETITIONERS' NOTICE OF MOTION**  
**AND MOTION FOR LEAVE TO FILE**  
**MOTION FOR RECONSIDERATION**

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1 PLEASE TAKE NOTICE that, pursuant to Northern District of California Civil Local  
 2 Rule 7-9, Petitioners Jennifer Granick and Riana Pfefferkorn hereby move this Court for an order  
 3 granting them leave to file a motion for reconsideration of this Court’s May 1, 2018 Order  
 4 Setting Briefing Schedule and Continuing May 3, 2018 Status Conference (“May 1 Order”) (Dkt.  
 5 52). This Motion for Leave is based on all of the records and files herein, including the proposed  
 6 Motion for Reconsideration (attached hereto as Exhibit A to this Motion) and the Declaration of  
 7 Jennifer Granick in Support of the Motion for Leave to File a Motion for Reconsideration  
 8 (“Granick Declaration”). A Proposed Order granting the Motion for Leave is filed herewith.

9 Under Northern District Civil Local Rule 7-9, a party may seek leave to file a motion for  
 10 reconsideration at any time before judgment. Civ. L.R. 7-9(a). A motion for reconsideration of a  
 11 court order may be made on three grounds: (1) a material difference in fact or law exists from  
 12 that which was presented to the Court before entry of the order, which, in the exercise of  
 13 reasonable diligence, the party applying for reconsideration did not know at the time of the order;  
 14 (2) the emergence of new material facts or a change of law occurring after the time of the order;  
 15 or (3) a manifest failure by the Court to consider material facts or dispositive legal arguments  
 16 presented before the order. Civ. L.R. 7-9(b)(1)-(3). The moving party may not reargue any  
 17 written or oral argument previously asserted to the Court. *Id.*, 7-9(c).

18 Petitioners have shown reasonable diligence in bringing the motion for leave, as required  
 19 by Civil Local Rule 7-9(b). The Order of which Petitioners seek reconsideration was filed on  
 20 May 1, 2018, fourteen days ago. The local rule does not specify any particular time period for  
 21 filing the motion for leave. However, fourteen days is reasonable, as that is the time period  
 22 expressly set in other rules permitting parties to object to or appeal from certain kinds of orders.  
 23 *E.g.*, FED. R. CIV. P. 72(a) (objection to magistrate judge’s nondispositive pretrial orders), 23(f)  
 24 (petition for permission to appeal from adverse class-certification order).

25 Petitioners move for reconsideration on two grounds. First, new material facts have  
 26 emerged of which it appears the Court is unaware, and which Petitioners were not given an  
 27 opportunity to present before the May 1 Order issued. Civ. L.R. 7-9(b)(1)-(2). Specifically, the  
 28

1 Northern District’s Criminal Rules and Procedures Committee (hereafter the “CRAP  
2 Committee”) plans to create a subcommittee and allow Petitioners to participate in it. This  
3 subcommittee will consider reforms to this District’s docketing procedures for surveillance  
4 materials. Granick Decl. ¶¶ 4-6. The fact that this Committee will consider prospective reform  
5 moots the first question this Court asked in its May 1 Order, specifically: “whether Petitioners  
6 are essentially seeking structural reforms that are distinguishable from the Court’s general  
7 supervisory powers over its records.” May 1 Order at 1.

8 Second, the Court appears to have ordered Petitioners and the government to re-brief  
9 matters that we have already briefed. Petitioners are concerned that we may not understand  
10 exactly what the Court is asking in the May 1 Order. But at this point, it appears that in issuing  
11 the May 1 Order for additional briefing, the Court has manifestly failed to consider legal  
12 arguments already presented. Civ. L.R. 7-9(b)(3). Petitioners and the government have already  
13 addressed “(1) whether Petitioners are essentially seeking structural reforms that are  
14 distinguishable from the Court’s general supervisory powers over its records; (2) whether the  
15 failure to name a defendant raises issues of sovereign immunity; (3) whether the logic prong  
16 would apply to § 2703(d), pen register and trap and trace, and Stored Communications Act  
17 orders; and (4) whether there is a separate right of access to dockets where the dockets at issue  
18 are on matters that are sealed.” May 1 Order at 1. We have also addressed the claim that our  
19 Petition is overbroad.

20 For these reasons, we ask that this Court grant us leave to file the Motion for  
21 Reconsideration attached to this Motion for Leave as Exhibit A.

22  
23 Respectfully submitted,  
24 Dated: May 15, 2018 \_\_\_\_\_ /s/  
25 JENNIFER STISA GRANICK (SBN 168423)  
26 RIANA PFEFFERKORN (SBN 266817)  
27  
28 *Pro Se*

# **EXHIBIT A**

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*Pro Se* Petitioners

**UNITED STATES DISTRICT COURT  
NORTHERN DISTRICT OF CALIFORNIA  
OAKLAND DIVISION**

**IN RE:  
PETITION OF JENNIFER GRANICK AND  
RIANA PFEFFERKORN TO UNSEAL  
TECHNICAL-ASSISTANCE ORDERS AND  
MATERIALS**

MISC. CASE NO.: 16-mc-80206-KAW  
**PETITIONERS' [PROPOSED] NOTICE  
OF MOTION AND MOTION FOR  
RECONSIDERATION OF THE MAY 1,  
2018 ORDER; MEMORANDUM OF  
POINTS AND AUTHORITIES**

**Date:** TBD  
**Time:** TBD  
**Judge:** Hon. Kandis A. Westmore

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1 **NOTICE OF MOTION AND MOTION**

2 PLEASE TAKE NOTICE that *pro se* Petitioners Jennifer Granick and Riana Pfefferkorn  
3 hereby move this Court pursuant to Civil Local Rule 7-9 for reconsideration of this Court’s May  
4 1, 2018 Order Setting Briefing Schedule and Continuing May 3, 2018 Status Conference (“May 1  
5 Order”) (Dkt. 52). This Motion is based on the following Memorandum of Points and Authorities,  
6 the complete records and files of this action including the Declaration of Jennifer Granick filed in  
7 support of Petitioners’ Motion for Leave to File the instant Motion (“Granick Declaration”), and  
8 such other written or oral argument as may be presented hereafter.

9 **MEMORANDUM OF POINTS AND AUTHORITIES**

10 **INTRODUCTION**

11 The Court should reconsider its May 1 Order, given that (1) the Court was likely unaware  
12 of the material fact that the District’s Criminal Rules and Procedures Committee (“CRAP  
13 Committee”) plans to consider Petitioners’ request for prospective relief and (2) in setting  
14 questions for supplemental briefing, the Court manifestly failed to consider that Petitioners and  
15 the government appear to have already addressed those issues in previous case filings. We ask that  
16 this Court stay its Order pending reconsideration, and ultimately, in light of this Court’s asserted  
17 inability to grant Petitioners the full relief we seek, vacate the May 1 Order and refer the case to  
18 the Chief Judge of this District.

19 **ISSUES TO BE DECIDED**

20 1. Whether the Court should reconsider the May 1 Order and vacate it, given that (1)  
21 the CRAP Committee plans to consider Petitioners’ request for prospective relief and (2) in  
22 previous case filings, Petitioners and the government have already addressed most of the questions  
23 the Court set for supplemental briefing in the May 1 Order; and

24 2. Whether the Court should refer this case to the Chief Judge in light of this Court’s  
25 asserted inability to grant Petitioners the full relief sought.



**FACTUAL AND PROCEDURAL BACKGROUND**

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2           Petitioners filed this Petition in September of 2016. (Dkt. 1). Along with the Petition, we  
3 filed a Memorandum of Points and Authorities in Support of the Petition. (Dkt. 2). The  
4 Memorandum set forth the legal grounds on which Petitioners rely for our request that certain  
5 surveillance materials, including Section 2703(d) orders and pen register and trap and trace  
6 materials, be unsealed. On October 11, 2016, we asked to set a status conference. (Dkt. 4). With  
7 no action from the Court, we filed a Motion to Unseal Docket Sheets and Publicly Docket Court  
8 Records on January 12, 2017. (Dkt. 8). We hoped that with the docket sheets, we could narrow our  
9 request to unseal to the particular technical-assistance materials that we need for our research.

10           The Court denied our request to schedule a status conference. Instead, and without  
11 objection from Petitioners, the Court invited the government, as an interested party, to respond to  
12 our Motion to Unseal. (Dkt. 10). The government responded, filing its opposition to the Motion  
13 on February 13, 2017. (Dkt. 15).

14           As the date for the motion hearing approached, the Court vacated the hearing date and  
15 ordered supplemental briefing on six questions. (Dkt. 25). Petitioners and the government filed the  
16 supplemental briefing as ordered. (Dkt. 27, 28).

17           On May 4, 2017, the Court heard Petitioners' Motion to Unseal Docket Sheets. This was  
18 the first and last time Petitioners appeared before the Court. In June of 2017, after Petitioners  
19 voluntarily filed supplemental information informing and updating the Court about the *In re*  
20 *Leopold* case (Dkt. 30, 35), the Court denied our Motion to Unseal Docket Sheets. (Dkt. 36) (the  
21 "June Order"). That denial left Petitioners in the position of having to seek to unseal substantial  
22 portions of the criminal miscellaneous docket in order to locate the technical-assistance materials  
23 we need for our research. The Court also ordered a status report. (*Id.*). After the status report was  
24 filed in August 2017 (Dkt. 38), the Court set a status conference for November 29, 2017. (Dkt.  
25 41). That status conference has been continued four times, to December 7, 2017 (Dkt. 43), to  
26 March 13, 2018 (Dkt. 45), and then to May 3, 2018 (Dkt. 48). The status conference has not yet  
27 taken place because the May 3 date was continued again in the May 1 Order of which we seek  
28

1 reconsideration. That Order required additional briefing and postponed the status conference until  
2 August 16, 2018. (Dkt. 52).

3 The March 12, 2018 Order that continued the status conference to May 3 also required  
4 further supplemental briefing, which both the Petitioners (Dkt. 49) and the government (Dkt. 50)  
5 filed. The government's brief indicated that USAO Criminal Division Chief Barbara Valliere  
6 planned to ask that the District's Criminal Rules and Procedures Committee add the topic of  
7 docketing practices for "criminal miscellaneous" and "magistrate criminal" matters to the agenda  
8 for its upcoming meeting. (Dkt. 50 at 4). (The participants call this "the CRAP Committee."  
9 Granick Decl. ¶ 4.) On Monday, April 30, 2018, Mr. Waldinger informed Petitioners that Ms.  
10 Valliere did so. He told us that at its meeting the Thursday before, the CRAP Committee indicated  
11 that it would create a subcommittee to discuss changes in docketing practices and ask Petitioners  
12 to participate. *Id.* ¶¶ 3-6. The day after our call with Mr. Waldinger, the Court issued the May 1  
13 Order.

## 14 ARGUMENT

### 15 I. Legal Standard for Motions for Reconsideration

16 A motion for reconsideration of a court order may be made on three grounds: (1) a material  
17 difference in fact or law exists from that which was presented to the Court before entry of the  
18 order, which, in the exercise of reasonable diligence, the party applying for reconsideration did not  
19 know at the time of the order; (2) the emergence of new material facts or a change of law occurring  
20 after the time of the order; or (3) a manifest failure by the Court to consider material facts or  
21 dispositive legal arguments presented before the order. Civ. L.R. 7-9(b)(1)-(3). The moving party  
22 may not reargue any written or oral argument previously asserted to the Court. *Id.*, 7-9(c).

### 23 II. This Court Should Suspend Consideration of Petitioners' Prospective Relief to 24 Give Time for the CRAP Committee Process to Move Forward

25 There has been progress in this District on the prospective relief we request. Thanks to  
26 USAO Criminal Division Chief Barbara Valliere placing the topic of docketing practices for  
27 "criminal miscellaneous" and "magistrate criminal" matters on the agenda of the CRAP  
28

1 Committee, there will be a subcommittee considering potential reforms to this District’s  
2 surveillance docketing procedures. Granick Decl. ¶¶ 2, 5-6. Petitioners will be invited to participate  
3 in this subcommittee. *Id.* ¶ 6. Given the interest of the CRAP Committee and the Petitioners’  
4 participation, it would be premature for this Court to seek to decide “whether Petitioners are  
5 seeking structural reforms that are distinguishable from the Court’s general supervisory powers  
6 over its records.” May 1 Order at 1. Even if this Court is not in a position to implement District-  
7 wide structural reforms, the CRAP Committee is in a position to consider such reforms. Granick  
8 Decl. ¶¶ 4-6. Apparently, it plans to do so.

9 At this point, this Court need not, and should not, intercede in that process. As in *In re*  
10 *Leopold*, it would be premature for the Court to consider the matter while cooperation between the  
11 government, Petitioners, and the CRAP Committee is ongoing. Indeed, in *Leopold*, the participants  
12 did not effect the “sea change” in that district’s filing practices by judicial fiat. Instead, as that  
13 court explained in its February 2018 opinion in the case, in response to that petition, the D.D.C.  
14 clerk’s office and the USAO-DC made systemic changes to its district-specific practices and  
15 policies. *See In re Leopold*, Case No. 13-mc-712 (D.D.C. Feb. 26, 2018) (the “*Leopold* Opinion”)  
16 at 61-64. Here, too, Petitioners are not asking Your Honor to make structural changes by judicial  
17 fiat, but for the District to engage in a process of structural reform that involves the government,  
18 the Clerk’s Office, the CRAP Committee, and potentially others. The CRAP Committee is moving  
19 forward, so this Court could, and should, suspend its inquiry into the scope of a judge’s  
20 supervisory powers to mandate structural reform.<sup>1</sup>

21 These new facts about CRAP Committee engagement, and the future developments as the  
22 subcommittee process moves forward, are grounds for reconsideration of the May 1 Order. There  
23 are new facts that Petitioners could not have reasonably presented to the Court in the short time  
24 between our April 30 call with the government and the May 1 issuance of the Order. *See Civ. L.R.*

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25  
26 <sup>1</sup> With that said, the Court should retain jurisdiction over Petitioners’ prospective relief request  
27 until the CRAP Committee process is complete. Severing or dismissing the prospective portion of  
28 the Petition at this time would be premature, as there is no guarantee that that process (which may  
prove lengthy) will culminate in changes that satisfy Petitioners’ request for relief; if it does not,  
Petitioners will have to return to court.

1 7-9(b)(1). Nor could we foresee a need to update the Court in writing rather than at the upcoming  
2 status conference, then set for May 3. No one knew that the Court would continue the hearing and  
3 issue the May 1 Order. Further, how the CRAP Committee process evolves will constitute new  
4 material facts occurring after the time of the Order. Civ. L.R. 7-9(b)(2).

### 5 **III. Material Facts and Legal Arguments Have Already Been Presented to the Court**

6 It may be that Petitioners do not understand the questions the Court is asking us to brief.  
7 Under our current understanding, however, there has been a manifest failure by this Court to  
8 consider material facts and legal arguments that have already been presented prior to this Court's  
9 May 1 Order requiring additional briefing. Civ. L.R. 7-9(b)(3). The topics the Court asked the  
10 parties to brief appear to have already been briefed. *See infra*. Even if this is a misunderstanding,  
11 at the very least, the May 1 Order should be vacated and the participants promptly brought in for  
12 a hearing at which we could clearly and directly address the Court's concerns.

13 Instead, however, Petitioners respectfully ask this Court to refer this matter to the Chief  
14 Judge for all further proceedings. This Court has held that it does not have the power to grant the  
15 relief Petitioners seek. June Order at 2-3 (Dkt. 36). Thus, this Court's ultimate ruling, regardless  
16 of Petitioners' or the government's answers to the Court's questions posed in the May 1 Order,  
17 will be to deny relief. The additional briefing, then, is both superfluous and unduly burdensome  
18 on Petitioners, the government, and the Court. It would be preferable to send this case to a judge  
19 who has the power to grant relief should the law and facts warrant it. The Chief Judge has that  
20 power, as explained below and as both Petitioners and the government have argued in past briefing  
21 to the Court.

#### 22 **A. Overview of the May 1 Order**

23 On May 1, this Court asked the parties to brief matters "including but not limited to" (1)  
24 whether Petitioners are essentially seeking structural reforms that are distinguishable from the  
25 Court's general supervisory powers over its records; (2) whether the failure to name a defendant  
26 raises issues of sovereign immunity; (3) whether the logic prong would apply to § 2703(d), pen  
27 register and trap and trace, and Stored Communications Act orders; and (4) whether there is a  
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1 separate right of access to dockets where the dockets at issue are on matters that are sealed. May  
2 1 Order at 1. The Court also seemed to ask Petitioners and the government to address whether the  
3 Petition is overbroad, citing the June Order at 2-3, as well as arguments raised in the *Leopold*  
4 petitioners' motion for reconsideration of the *Leopold* Opinion. May 1 Order at 1-2.

5 The scope of the Court's request is unclear, especially because Petitioners and the  
6 government have *already* briefed the Court's enumerated questions one, three, and four as well as  
7 a fourth issue of overbreadth. It appears we have also responded to the second question, of whether  
8 "failure to name a defendant raises issues of sovereign immunity." May 1 Order at 1. In April of  
9 2017, the Court asked us to brief whether "a petition [is] the proper vehicle by which to seek"  
10 unsealing and whether some party should "be named as a defendant in this case and given the  
11 opportunity to defend against Petitioners' request for relief". April 17, 2017 Order Requiring  
12 Supplemental Briefing (Dkt. 25) at 1. In our Supplemental Brief in response, filed on August 21,  
13 2017, we answered these questions, showing that a petition is a proper vehicle and no defendant  
14 need be named. (Dkt. 27 at 2-6). While we did not mention "sovereign immunity," we did brief  
15 why a petition and not a lawsuit against some specific defendant is proper, and the government  
16 had its opportunity to respond. (Dkt. 28).

## 17 **B. Structural Reforms**

18 Regarding whether the Court could order structural reforms, Petitioners already addressed  
19 this question in our April 21, 2017 supplemental briefing. (Dkt. 27). The Court had asked us in its  
20 April 17, 2017 Order to brief whether "the Court [can] grant the relief sought when docketing and  
21 ECF policies are not decided by the individual district courts." (Dkt. 25 at 1-2). Petitioners  
22 responded, in part, that a petition is a proper vehicle to seek the issuance of a court order unsealing  
23 judicial records. (Dkt. 27 at 4 (citing, *e.g.*, *In re Kutler*, 800 F. Supp. 2d 42, 43, 50 (D.D.C. 2011);  
24 *Nixon v. Warner Commc'ns, Inc.*, 435 U.S. 589, 598 (1978) ("Every court has supervisory power  
25 over its own records and files."))). Further, we said that the Court's decision to unseal court records  
26 is within its discretion, subject to applicable statutes. (*Id.* at 5 (citing *United States v. Schlette*, 842  
27 F.2d 1574, 1577 (9th Cir. 1988), *amended by* 854 F.2d 359 (9th Cir. 1988) (citations omitted))).  
28

1 Moreover, we asserted that we cannot ask the Administrative Office (AO) to grant the relief we  
2 seek in this Court. The AO has no authority to unseal records under the Court’s control, and,  
3 contrary to the Court’s implication, the AO does not prevent the Court from adopting its own  
4 practices. (Dkt. 27 at 6-7 (citing FED. R. CRIM. P. 57(b); *Schlette*, 842 F.2d at 1577)). The  
5 government also responded to the Court’s question, and to Petitioners’ arguments, in its own  
6 supplemental brief. (Dkt. 28).

7         Petitioners and the government also addressed this issue in the context of the Motion to  
8 Unseal Docket Sheets. The government stated that Petitioners could “ask[] the Court to track going  
9 forward the raw numbers of each type of criminal investigative process for which it receives  
10 applications and for which it grants orders, and provid[e] this data publicly.” (Dkt. 15 at 24).  
11 Petitioners agreed. We said that “this idea is a good starting point, though it likely would not fully  
12 serve Petitioners’ First Amendment interest in knowing, *e.g.*, which third-party companies the  
13 Government asks to assist in investigations, whether the Court so orders them, whether they have  
14 an opportunity to be heard, and what kind of assistance is required.” (Dkt. 23 at 3). We asked to  
15 work with the Court, the Clerk’s Office and the government to see how to accomplish this, and  
16 what else could be done.

### 17         **C. Logic Prong**

18         This Court has asked the parties to brief whether the logic prong of the “experience and  
19 logic” test established in *Press-Enterprise Co. v. Superior Court*, 478 U.S. 1, 8-9 (1986) (*Press-*  
20 *Enterprise II*) applies to 18 U.S.C. § 2703(d), pen register and trap-and-trace, and Stored  
21 Communications Act orders. May 1 Order at 1.<sup>2</sup> The Petitioners and the government already have  
22 briefed extensively the issue of whether the logic prong applies to the orders we seek to unseal  
23 here. In the Memorandum in Support of our Petition filed in September of 2016 (Dkt. 2), we  
24 showed that some of the categories of court records we seek meet both the experience and logic  
25 prongs. *See* Mem. at 13-14 (docket sheets), 21-23 (All Writs Act [“AWA”] technical-assistance  
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27  
28 <sup>2</sup> In Petitioners’ terminology, Section 2703(d) orders *are* Stored Communications Act orders, so  
the Court’s order is confusing.

1 orders). We also showed that the logic prong establishes our right of access to search warrant  
2 materials (*see id.* at 16-18), SCA orders (*see id.* at 18-20), pen register/trap-and-trace technical-  
3 assistance orders (*see id.* at 20-21), and Wiretap Act technical-assistance orders (*see id.* at 24-25).

4 More specifically, we pointed out that in the Ninth Circuit, Petitioners need only meet one  
5 prong—either experience *or* logic, but not both—of the *Press-Enterprise II* test. (*Id.* at 8-9). We  
6 explained *how* the logic prong applies. (*Id.* at 18-21). Specifically, for SCA orders and related  
7 documents, we argued these should be treated like post-indictment search warrant materials, for  
8 which there is a First Amendment right of access. (*Id.* at 19-20 (citing *United States v. Loughner*,  
9 769 F. Supp. 2d 1188, 1193-94 (D. Ariz. 2011) (applying “logic” prong after holding “experience”  
10 prong met))). We explained that Section 2703 orders, like any orders issued by a court, are judicial  
11 records. (*Id.* at 19 (citing *United States v. Appelbaum*, 707 F.3d 283, 290-91 (4th Cir. 2013))). As  
12 we explained, “They serve a similar role as search warrants do, which is to ensure judicial oversight  
13 of information collection during an investigation. There is no logical reason to treat them  
14 differently from search warrants and related materials once the investigation has concluded.” (*Id.*).

15 For pen register materials, we argued that under the logic prong, there are sound reasons  
16 for public disclosure of such documents. Society has a valid and understandable interest in the law  
17 enforcement system and how well it works. Permitting inspection of pen register documents once  
18 an investigation has concluded, no less than search warrants, will further public understanding of  
19 the law and “will enable the public to evaluate for itself whether the government’s [demands for  
20 technical assistance] went too far—or did not go far enough.” (*Id.* at 21 (citing *Loughner*, 769 F.  
21 Supp. 2d at 1994 (internal citation and quotation marks omitted))). “In short,” we said, “the  
22 public’s interests in these documents track those at stake in post-investigation SCA materials.” (*Id.*  
23 at 21).

24 The government addressed these arguments in its Objections to Petitioners’ Motion to  
25 Unseal Docket Sheets and Publicly Docket Court Records, filed February 10, 2017. (Dkt. 15).  
26 Petitioners responded to those arguments in our Reply in Support of Motion to Unseal Document  
27 and Publicly Docket Court Records (Dkt. 23).  
28

1           **D. Right of Access to Dockets**

2           The Court has also asked for briefing on whether there is a separate right of access to  
3 dockets where the dockets at issue are on matters that are sealed. We have extensively briefed the  
4 issue of the right of access to dockets. We discussed it in our September 2016 Memorandum  
5 supporting our Petition (Dkt. 2) and in our January 2017 Motion to Unseal Docket Sheets and  
6 Publicly Docket Court Records (the “Docket Motion”) (Dkt. 8). In the Memorandum (Dkt. 2 at 13  
7 to 16), we discuss docket sheets. In our Docket Motion (Dkt. 8), especially at pages 5 to 7, we  
8 addressed the issue again. Finally, we again briefed the issue of our entitlement to docket sheets at  
9 pages 6 to 9 of our February 2017 reply brief in support of the Docket Motion (Dkt. 23). The Court  
10 denied our Docket Motion in the June Order (Dkt. 36).

11           In the cases we cited in support of our Motion, the reason the parties seeking unsealing  
12 asked for docket sheets was *exactly because* underlying documents or matters were sealed. In these  
13 cases we cited, the point of unsealing docket sheets was to provide a record of what was sealed  
14 and otherwise unavailable. If the underlying materials were not sealed, the dockets also would  
15 have been available and there would be no need for a motion.

16           For example, we cite *Hartford Courant Co. v. Pellegrino*, 380 F.3d 83 (2d Cir. 2004). (Dkt.  
17 2 at 13, 14; Dkt. 8 at 5). In *Pellegrino*, the newspaper petitioner asked for docket sheets for three  
18 categories of matters that had been sealed by the court: those that are “‘statutorily sealed or when  
19 the entire file is ordered sealed by the court,’ ‘the matter is confidential and no information is to  
20 be released or disclosed to the public, including the docket number and case caption,’ and should  
21 not be allowed to appear on any calendars’” and where “the entire file is sealed but the case caption  
22 and docket number may be disclosed.” 380 F.3d at 87. The Second Circuit held that the public  
23 possesses a qualified First Amendment right of access to docket sheets. *Id.* at 86. Further, court  
24 administrators, instead of judges, could disclose docket sheets in matters that were administratively  
25 sealed. A judge’s order would not be necessary. *Id.*

26           In another example, we cite *United States v. Mendoza*, 698 F.3d 1303 (10th Cir. 2012).  
27 (Dkt. 2 at 14; Dkt. 8 at 5). There, the district court filed a sealed judgment against the defendant  
28



1 which was not noted or reflected in any way on the docket sheet available to the public. 698 F.3d  
2 at 1305. The appellate court held that the document should have been reflected on the public docket  
3 and that “the public docket must reflect the date judgment was entered,” but that this requirement  
4 “does not mean that a court must provide access to the judgment itself.” *Id.* at 1308-09. The case  
5 did not address the merits of sealing the judgment. *Id.*

6 As a third example, in *United States v. Ochoa-Vasquez*, 428 F.3d 1015 (11th Cir. 2005),  
7 which we also cited (Dkt. 2 at 13-14; Dkt. 8 at 5-6), the magistrate judge had ordered the clerk of  
8 court to keep records from the defendant’s case sealed, and directed “that they be held in the vault  
9 and not docketed.” 428 F.3d at 1028 (quotations and footnote omitted). Subsequently, the district  
10 court held an *in camera* hearing and “unsealed the case name, case number, docket sheet, and *most*  
11 of the individual files.” *Id.* at 1024 (emphasis added). Some of the files remained sealed. The  
12 Eleventh Circuit held that the district court’s orders unsealing dockets brought them into legal  
13 compliance. *Id.* at 1029. For the remaining files, the court remanded so the district court would  
14 “articulate the reason for the closure or the evidence that supported the need for closure.” *Id.* at  
15 1030.

16 In short, our Motion to Unseal Docket Sheets (Dkt. 8) already briefs the issue of whether  
17 docket sheets have to be unsealed, even where underlying documents remain sealed.

### 18 **E. Overbreadth**

19 Finally, the Court says it continues to have concerns that the relief we seek is overbroad,  
20 referencing the June Order (Dkt. No. 36 at 2-3). In response to this concern,<sup>3</sup> we addressed this  
21 issue in our portion of the Joint Status Report filed on August 22, 2017 (Dkt. 38 at 11), and  
22 subsequently in our Supplemental Brief filed March 26, 2018. (Dkt. 49 at 17-19). In these  
23 documents, we narrowed our request to deal with any issues of overbreadth. (Dkt. 38 at 11; Dkt.  
24 49 at 9-10 & n.6). We offered to further explore how to address this concern, noting that  
25 “Petitioners have already sculpted our request to be more precise,” and that “Petitioners remain  
26

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27 <sup>3</sup> Prior to the Court’s June Order, we had already expressed our eagerness for “crafting a plan for  
28 narrowing Petitioners’ requested relief” and “identifying and mitigating any overbreadth,” in our  
February 2017 reply brief in support of the Docket Motion (Dkt. 23 at 1, 2).

1 open to revising and narrowing our request for retrospective relief in order to mitigate any burden.”  
2 (Dkt. 49 at 2, 17). It is unclear to us how our August 2017 submission, in which we not only narrow  
3 our request but offer to work with the Court, the Clerk, and the government to narrow it further,  
4 has failed to respond to the overbreadth concerns expressed in the June Order.

5 Perhaps Petitioners do not understand the May 1 Order. But it appears to us that Petitioners  
6 and the government have already briefed four of the issues on which the May 1 Order ordered  
7 briefing, and therefore reconsideration of the order is warranted.

#### 8 **IV. This Case Should Proceed Before the Chief Judge of the District**

9 In reconsidering its May 1, 2018 Order, this Court could simply vacate or modify the Order  
10 and set a new, advanced, briefing schedule. Instead, Petitioners urge the Court to refer this matter  
11 to the Chief Judge of the District.

12 In its May 1 Order, the Court ordered briefing on questions that investigate whether the  
13 relief Petitioners seek is warranted by law. *See* May 1 Order at 1-2. Yet this Court has previously  
14 held that it lacks authority to “reverse the sealing orders of other judges in this district.” *See* June  
15 Order at 2-3. “Moreover,” the Court said, “the relief sought by Petitioners requires that this Court  
16 reverse the sealing orders of other judges in this district, which this Court lacks the authority to  
17 do.” (Dkt. 36).<sup>4</sup> That holding would seem to render this latest Order moot. Whatever the outcome  
18 of the current round of contemplated briefing, even if Petitioners prevail on the enumerated legal  
19 issues, this Court will not grant Petitioners the relief we seek on the grounds that it does not have  
20 the authority to do so.

21 Why, then, order more briefing? Petitioners and the government will each be in the position  
22 of writing and filing up to 25 pages of briefing (much of it, as noted, cumulative of earlier filings).  
23 The Court will be in the position of reading and considering up to 50 pages of briefing. And  
24

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25  
26 <sup>4</sup> Petitioners do not agree with the Court’s characterization of the relief we seek. Petitioners do  
27 not seek reversal. As we have previously explained (*see* Dkt. 27 at 7-8), a particular sealing order  
28 may have been appropriate at the time, and we do not ask this Court to review that decision.  
Rather, over time, the reasons for the initial sealing likely have changed, and so the sealing may  
no longer be appropriate. We do not ask the Court to reverse, but to take a fresh look at  
continued sealing.

1 ultimately, there can only be one outcome: Petitioners’ request for relief will be denied. Under  
2 these circumstances, additional briefing is an unnecessary expenditure of judicial resources, and it  
3 is unduly burdensome to Petitioners, to the government, and to this Court.

4           Instead, Petitioners respectfully request that this matter be transferred to the Chief Judge  
5 of the District. The Chief Judge is statutorily responsible for the observance of District rules and  
6 orders, which would include any reforms that might be adopted as a result of the CRAP Committee  
7 meetings. 28 U.S.C. § 137. Further, the Chief Judge also “shall divide the [District’s] business and  
8 assign the cases so far as such rules and orders do not otherwise prescribe.” *Id.* What is more,  
9 district judges have the inherent power to transfer cases from one to another for the expeditious  
10 administration of justice. *In re Marshall*, 721 F.3d 1032, 1040 (9th Cir. 2013). Of course, a party  
11 before the Court has no right to an appearance before any particular judge. However, if the party  
12 is legally entitled to relief and a particular judge is not capable of granting it, or the entitlement is  
13 better decided by the judge who initially had the matter, then the matter should be transferred to  
14 that judge in the interests of justice and efficiency.

15           The Chief Judge is in a position either to issue orders affecting magistrates’ and district  
16 judges’ sealing decisions or to refer those sealed matters to magistrates for further review. Her  
17 statutory authority means that the Chief Judge, should she rule in our favor, can grant us the relief  
18 we seek, or can refer us to district judges who may then review their own sealing orders.

19           In a prior round of supplemental briefing, both Petitioners and the government agreed that  
20 referral of the case to the Chief Judge would be appropriate. (Dkt. 27 at 7-8; Dkt. 28 at 6). The  
21 time has come for this Court to make that referral.

## 22   **CONCLUSION**

23           For the foregoing reasons, Petitioners move this court to reconsider its May 1 Order and to  
24 stay the Order pending reconsideration. On reconsideration, we ask that the case be referred to the  
25 Chief Judge of the District because she has the statutory authority to grant the request we seek. In  
26 the alternative, we ask the Court to vacate the May 1 Order and advance the status conference date  
27 so that the participants can better understand the Court’s questions, provide substantive answers,  
28

1 and push this matter forward expeditiously.

2  
3 Respectfully submitted,

4 Dated: May 15, 2018

5 \_\_\_\_\_/s/  
6 JENNIFER STISA GRANICK (SBN 168423)  
7 RIANA PFEFFERKORN (SBN 266817)

8 *Pro Se*  
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*Pro Se* Petitioners

**UNITED STATES DISTRICT COURT  
NORTHERN DISTRICT OF CALIFORNIA  
OAKLAND DIVISION**

**IN RE:  
PETITION OF JENNIFER GRANICK AND  
RIANA PFEFFERKORN TO UNSEAL  
TECHNICAL-ASSISTANCE ORDERS AND  
MATERIALS**

MISC. CASE NO.: 16-mc-80206-KAW

**DECLARATION OF JENNIFER STISA  
GRANICK IN SUPPORT OF  
PETITIONERS' MOTION FOR LEAVE  
TO FILE A MOTION FOR  
RECONSIDERATION**

I, Jennifer Stisa Granick, declare as follows:

1. I am an attorney licensed to practice law before this Court. I am the Surveillance and Cybersecurity Counsel at the American Civil Liberties Union, and am one of the *pro se* Petitioners in the above-captioned matter. The following facts are true to the best of my knowledge and belief and, if called and sworn as a witness, I could and would testify competently to them.
2. The government's March 26, 2018 filing stated that USAO Criminal Division Chief Barbara Valliere would be requesting that the Criminal Rules and Procedures

1 Committee add the topic of docketing practices for “criminal miscellaneous” and  
2 “magistrate criminal” matters to the agenda for the upcoming meeting. (Dkt. 50 at 4).

3 3. On April 30, 2018, in preparation for the scheduled May 3 status conference before  
4 the Court, co-Petitioner Riana Pfefferkorn and I had a phone call with AUSA Kyle  
5 Waldinger and Louisa K. Marion from the U.S. Department of Justice Computer  
6 Crime & Intellectual Property Section, both of whom are counsel of record for the  
7 government in this matter. During that call, Petitioners asked about the status of Ms.  
8 Valliere’s request.

9 4. Mr. Waldinger explained his understanding of the Criminal Rules and Procedures  
10 Committee (“CRAP Committee”). The Committee is composed of a magistrate judge,  
11 an Article III judge, representatives from the Clerk’s Office, the Marshals Service, the  
12 Federal Defender’s Office, CJA attorneys, and others. Local rule changes generally  
13 start in this Committee.

14 5. Ms. Valliere had placed the topic of docketing practices for “criminal miscellaneous”  
15 and “magistrate criminal” matters on the CRAP Committee agenda, and that meeting  
16 took place on April 27, 2018. Mr. Waldinger was able to attend for a short amount of  
17 time. He said that the Clerk’s Office is now looking at additional docketing changes  
18 beyond those it adopted recently for search warrants. At the meeting, a representative  
19 from the Clerk’s Office suggested some proposals for changes. While Mr. Waldinger  
20 was there, there was not much discussion of Petitioners’ requests.

21 6. However, in light of the Clerk’s Office’s suggestions and the pending Petition, the  
22 CRAP participants discussed creating a subcommittee of CRAP and inviting  
23 Petitioners to participate. We told Mr. Waldinger we were pleased to do so, and he  
24 indicated he would tell Ms. Valliere that we have expressed interest, so she can pass  
25 the information on for further action at the next meeting. I also indicated that I would  
26 call Federal Defender Steve Kalar, who is a member of the CRAP Committee, to let  
27 him know that we were eager to participate.  
28

1 7. During the call, Petitioners, Mr. Waldinger, and Ms. Marion discussed current filing  
2 and docketing practices, and how the U.S. Attorney's Office and the Clerk's Office  
3 for this District are managing surveillance materials. We also discussed some ideas  
4 for retrospective and prospective relief. We agreed to discuss further at the May 3  
5 status conference, but that date was continued via the May 1 Order, so we did not  
6 meet.

7 I declare under penalty of perjury of the laws of the United States that the foregoing is  
8 true and correct. Executed at San Francisco, California on May 15, 2018.

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10 \_\_\_\_\_  
/s/

11 JENNIFER STISA GRANICK (SBN 168423)  
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8 *Pro Se* Petitioners  
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10 **UNITED STATES DISTRICT COURT**  
11 **NORTHERN DISTRICT OF CALIFORNIA**  
12 **OAKLAND DIVISION**

13 **IN RE:**  
14 **PETITION OF JENNIFER GRANICK AND**  
15 **RIANA PFEFFERKORN TO UNSEAL**  
16 **TECHNICAL-ASSISTANCE ORDERS AND**  
17 **MATERIALS**

MISC. CASE NO.: 16-mc-80206-KAW

**[Proposed] ORDER GRANTING  
PETITIONERS' MOTION FOR LEAVE  
TO FILE MOTION FOR  
RECONSIDERATION PURSUANT TO  
LOCAL RULE 7-9**

18  
19 The Court, having considered all papers filed in support of and in opposition to the  
20 Petitioners' Motion for Leave to File Motion for Reconsideration of Order regarding the May 1,  
21 2018 Order entered in this matter, hereby GRANTS the Petitioners leave to file their Motion for  
22 Reconsideration.

23 Based on the Motion for Reconsideration attached as Exhibit A to the Motion for Leave,  
24 the Court further GRANTS the Motion for Reconsideration pursuant to Local Rule 7-9.

25 IT IS HEREBY ORDERED that the Court's May 1, 2018 Order (Dkt. 52) is VACATED.  
26 Further, this Court hereby refers this matter to the Chief Judge of the District for all further  
27 proceedings.  
28



1 [In the alternative] The Court's May 1, 2018 Order (Dkt. 52) is hereby VACATED. The  
2 status conference currently set for August 16, 2018 at 1:30 p.m. is ADVANCED to  
3 \_\_\_\_\_, 2018 at \_\_\_\_\_ [a.m./p.m].  
4  
5

6 IT IS SO ORDERED.

7 Dated: May \_\_\_\_, 2018

8 By \_\_\_\_\_  
9 HONORABLE KANDIS A. WESTMORE  
10 United States Magistrate Judge  
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